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REPORT
No. 685

STATE, JUSTICE, COMMERCE, AND THE JUDICIARY APPROPRIATION BILL, FISCAL YEAR 1952

JULY 10, 1951.—Committed to the Committee of the Whole House on the State of the Union and ordered to be printed

Mr. ROONEY, from the Committee on Appropriations, submitted the following

REPORT

[To accompany H. R. 4740]

The Committee on Appropriations submits the following report in explanation of the accompanying bill making appropriations for the Departments of State, Justice, and Commerce, and the Judiciary, for the fiscal year 1952.

APPROPRIATIONS AND ESTIMATES

The budget estimates forming the primary bases of consideration by the committee will be found in the budget for 1952 on the following pages:

| <i>Agency</i> | <i>Pages</i> |
|-----------------------------|--------------------|
| Department of State..... | 756-785, inclusive |
| Department of Justice..... | 694-716, inclusive |
| Department of Commerce..... | 482-541, inclusive |
| The Judiciary..... | 36- 44, inclusive |

The committee also considered budget amendments contained in House Documents Nos. 66, 94, 100, 139, 162, and 178.

2 STATE, JUSTICE, COMMERCE, JUDICIARY APPROPRIATIONS, 1952

The following tabulation summarizes the amounts recommended in the bill in comparison with the corresponding budget estimates and 1951 appropriations.

| Department or agency | Appropriations, 1951, as reduced by sec. 1214 | Budget esti- mates, 1952 | Recom- mended in bill for 1952 | Bill compared with | |
|---|---|-----------------------------|--------------------------------------|--|----------------|
| | | | | 1951, as re- duced under sec. 1214 | 1952 estimates |
| APPROPRIATIONS | | | | | |
| State..... | \$274,469,086 | \$283,686,476 | \$231,432,000 | -\$43,037,086 | -\$52,254,476 |
| Justice..... | 158,222,000 | 184,356,000 | 181,667,000 | +23,445,000 | -2,689,000 |
| Commerce..... | 712,652,886 | 763,763,925 | 612,698,000 | -99,954,886 | -151,065,925 |
| The Judiciary..... | 25,503,665 | 26,489,740 | 25,918,115 | +414,450 | -571,625 |
| Total appropriations..... | 1,170,847,637 | 1,258,296,141 | 1,051,715,115 | -119,132,522 | -206,581,026 |
| CONTRACT AUTHORIZATIONS | | | | | |
| Justice..... | 700,000 | ----- | ----- | -700,000 | ----- |
| Commerce..... | 40,865,000 | ----- | ----- | -40,865,000 | ----- |
| Total contract authority..... | 41,565,000 | ----- | ----- | -41,565,000 | ----- |
| Total cash and contract authority..... | 1,212,412,637 | 1,258,296,141 | 1,051,715,115 | -160,697,522 | -206,581,026 |

SUMMARY OF THE BILL

The total of the regular annual appropriations carried in the bill for the three departments and the Judiciary is \$1,051,715,115. The reductions in the budget estimates total \$206,581,026. The amount recommended in the bill is \$160,697,522 below the amount appropriated for fiscal year 1951. This reduction is especially significant in view of the numerous agencies in the bill which are performing necessary services directly related to national defense which could not be reduced. The committee has very carefully scrutinized the request of each agency with the view of eliminating all nonessential expenditures. All requests for additional automobiles have been denied and requests for replacements have been reduced substantially.

TITLE I—DEPARTMENT OF STATE

The committee recognizes the fact that a strong Department of State is presently absolutely essential not only to the best interests and defense of this Nation but also to the maintenance and expansion of freedom throughout the world. The committee strongly feels that to restrict the essential activities of this Department at a time when this Nation is being unduly subjected to ever increasing pressures from the Kremlin would be a disservice to ourselves, our Allies, and freedom-loving peoples everywhere. With these thoughts in mind the committee has allowed sufficient funds for the Department to carry out its essential activities but it has also carefully guarded against allowing increases where it appears that the job can be done by improving the quality of operations rather than their volume. Reductions were made in every appropriation item included in the bill except the Philippine Rehabilitation program for which funds are provided only to liquidate prior contract authority. The \$231,432,000 allowed is a total reduction of \$52,254,476 from the budget estimate and \$43,037,086 below the amount appropriated for fiscal year 1951.

The provision exempting the Department of State from the law prescribing the use of vessels of United States registry by any officer or employee of the United States, has been deleted.

SALARIES AND EXPENSES

The sum of \$75,500,000 included in the bill for this item provides the funds for personal services and other expenses for the operation of the regular Departmental service and approximately 300 Foreign Service posts throughout the world to carry out the consular and diplomatic activities of the Department. The amount recommended represents a reduction of \$1,900,000 in the budget estimate, and is \$2,992,000 below the amount of \$78,492,000, appropriated for this item for fiscal year 1951. However, the fiscal year 1951 appropriation included certain non-recurring items totalling \$3,823,133, the largest of which was \$3,615,000 for USIE administrative support to be financed under that appropriation in 1952. The amount included allows for statutory promotions but provides for no staff increase and limits the expenditures for other purposes to that of fiscal year 1951.

The committee recognizes that in certain areas in view of the current world situation some increases are warranted but assumes that under the provisions made in this bill such internal adjustments will be made without increasing the annual cost. The committee expects the Department to continue the recently initiated practice of notifying the committee of the need for significant adjustments in staff or requirements for other objects as such instances occur.

While the committee recognizes the advantage in flexibility in the assignment of department people to the field and foreign service officers to the department, it also recognizes the need for standardizing the perquisites of both categories of personnel particularly with respect to salaries and leave provisions.

It is suggested the Department give consideration to longer periods of service by the personnel at their respective posts prior to transfer to other posts. In this connection every effort must be made to combine transfer and home leave travel in order to reduce the expenses of accomplishing the two purposes.

The committee is greatly concerned with the upward trend in communication costs, and while recognizing that some efforts have been made to date to reduce the volume and cost of communications, further reductions must be realized.

With regard to the request for the preparation and printing of foreign relations volumes the committee is of the opinion that no more than the amount of funds provided in the 1951 appropriation Act for these purposes should be expended at this time.

While at least some progress has been made in assessing the degree of hardship encountered by employees at various overseas posts, the Department is cautioned that most careful scrutiny of the actual conditions at such posts should be made before granting any bonuses to employees located at these posts.

The committee has included in the bill language providing that not less than \$10,000,000 of this appropriation shall be used to purchase foreign currencies or credits owed to or owned by the Treasury of the United States for carrying out the purposes of this appropriation.

REPRESENTATION ALLOWANCES

The bill includes \$850,000 for representation allowances as authorized by section 901 (3) of the Foreign Service Act of 1946. This is a

reduction of \$150,000 from the request submitted by the Bureau of the Budget. This appropriation is for the purpose of reimbursing officers of the Foreign Service for expenses, incurred at their post of duty, of entertainment necessary in the conduct of official duties and purchase of flowers, wreaths, and similar tokens for presentation in accordance with local custom on appropriate occasions. This measure was designed to remove personal wealth as a prerequisite to appointment to high positions in the diplomatic service.

FOREIGN SERVICE RETIREMENT AND DISABILITY FUND

The budget estimate of \$4,627,000 to be paid into the Foreign Service retirement and disability trust fund, established to provide annuities for Foreign Service officers, is presently disallowed. Since the fund had an existing balance of \$16,923,100 as of June 30, 1950, and the annual cost of annuities is approximately \$1,200,000, the deferral of the Federal contribution for 1952 will not jeopardize the solvency of this fund in the new fiscal year.

ACQUISITION OF BUILDINGS ABROAD

The bill includes \$8,000,000 for this purpose which is \$1,000,000 below the amount of the budget estimate and \$5,050,000 above the amount appropriated for 1951. However, when the unobligated balances available from previous years are taken into consideration, there was \$16,236,965 available for programming in 1951. The committee recommendation will make an estimated total of \$8,637,751, a reduction of \$7,599,214, available in 1952. Although this appears as a general appropriation, it is not an expense to be borne by the American taxpayer. The funds appropriated for this purpose will be returned to the United States Treasury in exchange for foreign currency credits, representing payments resulting from lend-lease and surplus property settlements abroad. The foreign credits thus obtained, and not U. S. dollars, will then be used for the acquisition of real estate, and improvements thereon, for our Foreign Service.

EMERGENCIES IN THE DIPLOMATIC AND CONSULAR SERVICE

This appropriation is used as an emergency fund as well as for the purpose of defraying the cost of repatriating American nationals stranded in various parts of the world. The bill includes \$9,900,000 for this item, a decrease of \$10,000,000 in the budget estimate and a decrease of \$675,000 below the appropriation for fiscal year 1951.

CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS

This appropriation provides funds to pay the United States share of the expenses of the international organizations in which it participates pursuant to treaties, conventions, or specific acts of Congress. Contributions are made to the United Nations, 6 specialized agencies, 7 inter-American organizations, 13 other international organizations, and 2 activities of a non-organizational character (Gorgas Memorial Laboratory and payment to the Government of Panama). The amount included in the bill, \$29,300,000, is a reduction of \$1,384,476

in the budget estimate and is \$24,249,297 below the amount appropriated in fiscal year 1951.

Representatives of the Department when testifying before the Committee volunteered a reduction of \$386,615 in this estimate. The committee recommends a further reduction of \$997,861 and has left to the discretion of the Department the application of this reduction.

This committee has repeatedly requested the Department to make every effort to reduce the percentage this Government is asked to pay to the various international organizations. It is disappointed in the accomplishment of the Department to date in obtaining such reductions. It was testified that during the past year the following reductions have been accomplished:

| | |
|--------------------------------|--------------------------------------|
| United Nations..... | From 39.79 percent to 38.92 percent. |
| UNESCO..... | From 37.82 percent to 35.00 percent. |
| World Health Organization..... | From 35.99 percent to 35 percent. |

However, the following increases were granted:

| | |
|--|--------------------------------------|
| International Civil Aviation Organization... | From 18.27 percent to 24.98 percent. |
| International Labor Organization..... | From 22 percent to 25 percent. |

Every effort must be made to further reduce the high percentage of contributions which this country is called upon to make to all these organizations; to withdraw from organizations where there is duplication of functions or where benefits received are insufficient to warrant their continued operation; and to make certain that existing organizations are run efficiently and economically.

MISSIONS TO INTERNATIONAL ORGANIZATIONS

This appropriation provides funds to maintain permanent representation to the United Nations and seven other international organizations in which the United States participates pursuant to treaties and specific Acts of Congress. These missions are vitally necessary to insure effective participation and presentation of the United States' viewpoints within the organizations. The committee recommends \$1,400,000 for this activity, a reduction of \$170,000 below the request of the Bureau of the Budget and \$200,000 below the amount appropriated for 1951.

INTERNATIONAL CONTINGENCIES

The committee has included \$2,700,000 for this item, which is a reduction of \$100,000 from both the budget request and the amount appropriated for 1951. These funds are used to finance the United States participation in international conferences, new or temporary international organizations and similar international activities for which specific appropriations have not been provided.

INTERNATIONAL BOUNDARY AND WATER COMMISSION, UNITED STATES AND MEXICO

The committee has allowed \$14,930,000 for this item, a reduction of \$2,520,000 from the request and an increase of \$12,700,000 over the amount appropriated for 1951. The committee action reduced by \$300,000 and \$20,000, respectively, the requests for "Salaries and ex-

penses" and "Rio Grande emergency flood protection" thus reducing the amount for these purposes to the same as that appropriated for 1951. The committee has recently received information to the effect that of the amount available in 1951 for "Construction," \$2,143,087 was unexpended as of June 30, 1951, and will thus be available in 1952. The reduction of \$2,200,000 which the committee has made in this request will not interfere with the progress of construction of Falcon Dam which accounts for over 90 percent of the construction funds.

AMERICAN SECTIONS, INTERNATIONAL COMMISSIONS

The amount of \$702,000, a reduction of \$288,000 in the budget estimate is recommended for this item. The reduction made by the committee is to apply entirely to the amount requested for the Inter-American Tropical Tuna Commission.

The amount provided for each commission is set forth in the following table:

| | |
|--|------------|
| International Joint Commission, United States and Canada | \$358, 620 |
| International Fisheries Commission, United States and Canada | 50, 000 |
| International Pacific Salmon Fisheries Commission | 166, 350 |
| International Boundary Commission, United States, Alaska, and Canada | 77, 030 |
| Inter-American Tropical Tuna Commission | 50, 000 |
| Total | 702, 000 |

INTERNATIONAL CLAIMS COMMISSION

The bill includes \$150,000 for this Commission, a reduction of \$115,000 below the amount of the budget estimate. While no funds were included for this activity in the 1951 appropriations, there was \$240,000 appropriated in the Deficiency Act, 1950, which was to provide for expenses for a portion of 1950 and the fiscal year 1951. The committee was advised that there was a substantial unobligated balance of these funds on June 30, 1951. The Commission was established by the International Claims Settlement Act of 1949, for the purpose of adjudicating the claims of American nationals against the Federal Peoples Republic of Yugoslavia which deposited \$17,000,000 with the United States to cover payment of these claims. The Act provides that 3 percent of the claims payments may be covered into the Treasury to offset administrative expenses. The committee reiterates more forcibly than ever that it expects the Commission to carry on and complete its work within the 3 percent allowance and thus at no cost whatever to the American taxpayer.

INTERNATIONAL INFORMATION AND EDUCATIONAL ACTIVITIES

A total of \$85,000,000 is recommended for this program, which is a reduction of \$30,000,000 in the budget estimate. The sum of \$106,089,789 plus not to exceed \$15,212,000 in counterpart funds was appropriated for the fiscal year 1951. However, of that amount, \$50,821,939 was for capital outlay. Since none of the funds requested in the budget estimate for fiscal year 1952 are for capital outlay, the amount approved represents an increase of \$14,520,150 in operating expenses. This is the very minimum amount necessary to annualize

certain increases allowed in the Supplemental Appropriation Act, 1951, in which this committee and the Congress authorized a greatly strengthened and intensified Voice of America.

The committee again emphasizes the necessity for a strong and effective information and educational exchange program to combat the vicious lies by which the forces of communism are attempting to poison the minds of freedom loving people throughout the world. However, the budget submission placed undue emphasis on certain activities and included others, the value of which is extremely questionable.

The request under the Exchange of Persons program contained an item of \$24,875 for luncheons for 375 "leaders and specialists" visiting the United States during the fiscal year 1952. This sum was to cover the cost of 2,475 lunches for residents, including State Department personnel, as well as the 375 foreign visitors. The amount requested was based on an average cost of \$8.73 per person. The Department can and must, as far as this committee is concerned, dispense with such luxuries. In view of the Fulbright program, the Finnish program, the Iranian program, the Economic Cooperation Administration program and the Defense Department program, which provide funds for the exchange of several thousand persons annually, it is not necessary to allow any increase in funds over the amount provided in fiscal year 1951 for this activity.

The committee has allowed \$5,000, a reduction of \$30,000 in the amount of the limitation, for entertainment in the United States. This amount shall not be supplemented from any other funds appropriated to the Department.

The request for funds to add six new languages to the roster of foreign-language broadcasts is approved. However, the request for \$2,834,000 for the purchase of radio sets for free distribution is denied.

The action of the committee allows only \$1,475,000 for the salaries and expenses of the following offices: Office of director, international information; Office of director, educational exchange; Policy advisory staff; Interdepartmental foreign information staff; Office of general manager; and Public affairs regional bureau staff. These are the offices whose primary aim is over-all executive direction, evaluation and management of the International Information and Education activities. The amount allowed is \$751,552 below the amount requested by the Bureau of the Budget, and is substantially below the currently budgeted rate of obligation. However, the current level has been reached only after transfers administratively made to these offices from funds appropriated for other activities. Such transfers were made contrary to budgets previously submitted to Congress and used as the basis for appropriating funds. Funds were administratively made available to these offices without prior consultation with or advice to the Appropriations Committee and even contrary to the specific instructions contained in previous Committee reports. The amount allowed is approximately equal to the amount that these offices would have had available during 1951 in the absence of the aforementioned unauthorized transfers.

The hearings disclosed that various and sundry employees of the USIE made a total of 364 speeches and talks in 29 States during the period July 1, 1949, to January 30, 1951. It is difficult to see how this program's primary purpose of getting the truth to people behind the

Iron Curtain and throughout the rest of the world is benefited by wholesale speech-making to our own people. The funds appropriated can be more effectively used. The committee will look with extreme disfavor upon any further activities of this kind at government expense by any employee of USIE below the level of Assistant Secretary.

The Department requested that the bill contain language to authorize the "purchase of space in publications abroad". The importance of advertising programs and program schedules abroad is recognized. However, the committee learned from personal observation that the Department is currently placing much advertising in foreign editions of American newspapers and periodicals printed in the English language. Such advertising is not at all necessary for the accomplishment of the program's objective, to wit: The piercing of the Iron Curtain. The bill, therefore, limits the purchase of such advertising to foreign-language publications.

It is noted that there is an apparent excessive number of employees at grades G. S. 13, 14 and 15 in relation to the total staffs with which they are connected. The Department should balance its staff requirements in terms of proper grade structure.

In approving the manner of handling administrative support costs, it is expected that such expenses in their entirety will be charged against these funds so that the total cost of this program will be directly reflected in this appropriation.

PHILIPPINE REHABILITATION

This program is conducted by various Federal agencies including the Bureau of Public Roads, under the provisions of Public Law 370, Seventy-ninth Congress, and is coordinated by the Department of State. The committee has allowed \$3,000,000 to liquidate contract authority granted in previous years to the Department of State for the Bureau of Public Roads.

TITLE II—DEPARTMENT OF JUSTICE

The total amount recommended in the bill for the Department of Justice is \$181,667,000, a reduction of \$2,689,000 from the amount of the budget estimates and an increase of \$23,445,000 over the amount appropriated for fiscal year 1951. Appropriation items contained in this title include those for Legal Activities and General Administration, Federal Bureau of Investigation, Immigration and Naturalization Service, Federal Prison System, and the Office of Alien Property. The major items of increase above the amount appropriated for 1951 are for the FBI, \$20,728,000; Immigration and Naturalization Service, \$2,160,000; and for General Legal Activities \$1,127,000. The major part of these increases is necessary to annualize the salaries and expenses for additional personnel authorized on a part year basis in supplemental appropriations for 1951 made for the purpose of enforcing the Internal Security Act and to assure adequate protection to this country from the threat of communistic and other subversive activities.

The action of the committee with respect to each of the appropriation items for the Department of Justice is explained herewith.

LEGAL ACTIVITIES AND GENERAL ADMINISTRATION

Salaries and expenses, general administration.—This appropriation provides funds for the salaries and expenses of the Attorney General, Deputy Attorney General, Pardon Attorney, Board of Immigration Appeals, Board of Parole, Administrative Division, and the examination of judicial offices. The committee has allowed \$2,250,000 which is a reduction of \$113,000 from the amount of the budget estimates and an increase of \$75,000 over the amount available in 1951.

The increase will provide approximately \$45,000 for within-grade salary advancements and pay in excess of the 52-week base and \$30,000 for the most urgent of the new positions requested for the Deputy Attorney General, the Board of Parole, and the Administrative Division. However, these funds are not to be used to fill the budgeted position of "management analyst."

Salaries and expenses, general legal activities.—This appropriation item provides funds for the salaries and expenses for the following: Office of the Solicitor General, Tax Division, Criminal Division, Claims Division, Customs Division, Lands Division, and Legal Counsel Division. The bill includes \$9,032,000 for these purposes, a reduction of \$300,000 from the request of the Bureau of the Budget and an increase of \$1,127,000 over the amount appropriated for 1951. The increase is primarily to provide funds for the Criminal Division and the Lands Division. The increase for the Criminal Division is to annualize the salaries and expenses for which provision was made on a part-year basis in the Second Supplemental Appropriation Act, 1951. That act included \$400,000 to cover the expense of discharging this Division's additional responsibilities under the Internal Security Act. The increase for the Lands Division is primarily to cover this Division's greatly expanded work in connection with the acquisition of land for the Department of Defense. The committee recognizes that there is need for certain additional positions in the Office of the Solicitor General, the Lands Division, the Tax Division, and the Customs Division. The amount provided in the bill is not sufficient to cover all the new positions requested but will permit modest increases in personnel.

No funds are included for the new positions requested for the Claims Division. If properly organized and operated, this division can adequately discharge its responsibilities with a smaller staff. The committee was quite dissatisfied with the information submitted in the written justifications and the oral testimony concerning the Claims Division with the result that an investigation was ordered to determine the actual situation with regard to the alleged backlog of work and the reasons therefor. This investigation revealed that, in one section, where it had been reported that there was a backlog of 5,321 cases there was actually only 1,418. It was shown that records were kept in a haphazard manner, were incomplete in some instances and duplicating in others; that there was reluctance to delegate authority to United States attorneys; that there was lack of effective administrative control over the work; and that personnel was distributed with insufficient regard for the volume and importance of the work in the various sections. The committee has already urged the Department to take such steps as may be necessary to

correct the deficiencies in this Division which has not compared in efficiency with the other divisions of the Department of Justice.

Salaries and expenses, Antitrust Division.—The committee approved \$3,200,000 for this division, a reduction of \$550,000 below the amount appropriated for 1951 and \$500,000 below the amount of the budget estimate.

Salaries and expenses, United States attorneys and marshals.—The bill includes \$12,990,000 for this item, a decrease of \$40,000 from the amount of the budget request and an increase of \$243,000 over the amount which was available for 1951. The increase will provide \$198,175 estimated to be necessary to cover the cost of within-grade promotions and pay in excess of the 52-week base and will provide \$44,825 for the most urgent of other needs. The committee has no objection to the reallocation of field deputy U. S. Marshals to grade G. S. 6 within the limit of available funds.

Fees and expenses of witnesses.—The Bureau of the Budget requested an increase of \$500,000 for this item over the amount available in 1951 fiscal year. There is little tangible information upon which to base estimates of the future costs for fees and expenses of witnesses, other than past requirements which the committee feels represent the most realistic base. The committee therefore reduced the budget estimate to \$1,000,000, the same amount as appropriated in the 1951 fiscal year.

Salaries and expenses, Claims of persons of Japanese ancestry.—The committee has approved \$725,000 for this activity, a reduction of \$25,000 from the amount requested by the Bureau of the Budget. It has allowed the full amount requested, \$500,000, for payment of claims. The reduction of \$25,000, applied against the administrative expenses of adjudicating claims, leaves \$225,000 for this purpose.

An investigation requested by the committee revealed certain deficiencies in the administration of this program such as failure to devise proper forms for the filing of claims; failure to publish and distribute to claimants a statement of the type of proof as to ownership, value, and disposition required; failure to timely advise Congress of the need for remedial legislation; and improper assignment of personnel to the program. Correction of such deficiencies will permit the expeditious adjudication of these claims.

FEDERAL BUREAU OF INVESTIGATION

The committee recommends \$90,000,000, a reduction of \$665,000 in the amount of the budget estimate, and an increase of \$20,728,000 over the appropriation for fiscal year 1951 for this Bureau. The reduction is based on the premise that new positions authorized will not be filled as rapidly as was originally anticipated. Although the committee has made substantial decreases in many other items in the bill, and has turned down many requests for additional personnel, it does not feel that similar action can be taken at this time with this Bureau. The Federal Bureau of Investigation by statute and Executive order is vested with highly important functions bearing upon the protection of the Nation against threats within its own borders. Director Hoover advised the committee that since the cessation of hostilities incident to World War II there has been an increase of 380 percent in the internal security matters referred to the Bureau for investigation. As of July,

1950 there were 12,882 security matters pending for investigation, while as of February 15, 1951 there were 28,441 of such matters, an increase of over 120 percent. Conditions at home and abroad dictate that security matters be afforded top priority. It is felt that the funds approved by the committee are in accord with the Bureau's need for discharging its many official responsibilities and confidential investigation commitments in the security field; to reduce the existing backlog; to maintain the internal security of the home front; and to insure adequate and effective security investigative coverage and control in respect to clandestine activities of those individuals, organizations and groups designed to subvert our Nation.

IMMIGRATION AND NATURALIZATION SERVICE

The bill includes \$36,500,000 for this important service, a reduction of \$200,000 in the budget estimate and an increase of \$2,160,000 over the amount appropriated for fiscal year 1951.

It is believed that some savings can be effected in the amount requested for alien registration. The request was based on 4,000,000 aliens registering, whereas the testimony revealed that only 2.3 million were registered by February 1951. The increase allowed is primarily to continue on a full year basis the enforcement program scheduled to implement the Internal Security Act of 1950 for which \$3,000,000 was originally allowed in the Second Supplemental Appropriation Act, 1951, approved January 6, 1951.

In addition to the new responsibilities placed upon this vital agency as a result of the Internal Security Act, its regular work has increased considerably. Commissioner Mackey testified that during fiscal year 1950 there were approximately 90,000,000 entries at ports of entry into the United States, an increase of nearly 2½ million over 1949. In 1950 a peak of 579,105 aliens were expelled from the United States which was almost double the previous year. In fiscal year 1950 the Border Patrol patrolled more than 10,000,000 miles, examined more than 2,000,000 conveyances, and questioned more than 7,000,000 persons. Apprehensions totalled 469,581. Applications for certificates of arrival and preliminary forms for declaration of intention were received from 117,435 aliens, an increase of 36 percent over the 86,416 received during 1949.

FEDERAL PRISON SYSTEM

The total amount recommended herein for the Federal Prison System is \$25,970,000, a reduction of \$346,000 from the budget request and a decrease of \$373,000 from the amount appropriated for 1951.

The cost of the activities of the prison system is defrayed out of three appropriations: "Salaries and expenses, Bureau of Prisons", "Buildings and Facilities", and "Support of United States Prisoners". For salaries and expenses the committee considered the original budget estimate of \$22,966,000 plus \$775,000 contained in House Document No. 94, making a total request of \$23,741,000. Of this amount the committee allowed \$23,500,000, a reduction of \$241,000. The amount recommended includes the full amount of \$775,000 requested "to enable the Bureau of Prisons to be in readiness to assume its responsi-

bilities, as delegated by the Attorney General, under the aforementioned Act (Internal Security Act of 1950) in the event the President should proclaim the existence of such an emergency". The remainder of the recommended increase will provide for statutory salary costs of \$235,000 and \$311,000 for increased population and estimated increased cost of food, clothing, and other necessary non-personal services expenditures. This represents an increase of slightly less than 5 percent for non-personal services expenditures.

For "Buildings and Facilities" the committee has approved \$470,000, a decrease of \$5,000 from the request and \$1,680,000 less than the amount available for 1951. Of the amount included in the bill \$360,000 is to liquidate prior contract authority.

For "Support of United States Prisoners" the committee has included \$2,000,000 a reduction of \$100,000 from the amount requested. These funds are required to pay State and local penal institutions for short term boarding of Federal prisoners and for the maintenance of seven jails in the Territory of Alaska.

OFFICE OF ALIEN PROPERTY

This office exercises the functions of the Attorney General under the Trading With the Enemy Act, as amended. In accordance with that Act, the Office of Alien Property requests authorizations of Congress to use assets vested in the Attorney General to defray all expenses incurred in carrying out the provisions of the Act. The committee recommends an authorization of \$3,600,000, which is \$500,000 less than the amount requested and \$550,000 less than the authorization for 1951. While the budget estimate was in the amount of \$4,100,000, the committee found that \$77,068 for rents and utilities had inadvertently been deducted and added to the budget request for the General Services Administration. Since these costs must actually be paid from this fund, the effective reduction is \$77,068 greater than indicated above.

The budget estimate of this item included \$520,305 for vesting certain enemy owned property. However, there was testimony that all such vesting would be completed before June 30, 1951 with the exception of possible newly discovered matters. In view of this, the funds allowed should be sufficient to carry on this activity during the current fiscal year.

TITLE III—DEPARTMENT OF COMMERCE

The budget estimates for this Department, exclusive of Maritime activities for which appropriations for fiscal year 1952 were contained in the Independent Offices Appropriation Bill, total \$763,763,925. The appropriations for fiscal year 1951, as reduced under Sec. 1214 amounted to \$712,652,886 plus contract authority of \$40,865,000, for a total of \$753,517,886. The bill appropriates \$612,698,000, a reduction of \$151,065,925 below budget estimates and a decrease of \$140,819,886 below the amount of cash and contract authority granted for fiscal year 1951.

OFFICE OF THE SECRETARY

Salaries and expenses.—The committee recommends \$1,500,000 for this item, a decrease of \$136,000 in the budget estimate. While this amount appears as an increase of \$150,000 over the amount appropriated for this item for fiscal year 1951, it is actually a reduction of \$136,515 in the 1952 base when the comparative transfers from Departmental salaries and expenses, Bureau of Foreign and Domestic Commerce, and transfers pursuant to Reorganization Plans 5 and 21 are taken into consideration. Retrenchment below the current level in other divisions will be necessary in order to provide the Office of Transportation with a staff to accelerate and make more effective the coordination of the Department's internal transportation programs and the development of a consistent overall transportation policy.

Technical and scientific services.—An appropriation of \$250,000 is recommended for this activity. This represents a reduction of \$50,000 below the budget estimate and is \$25,000 over the amount available for the current fiscal year. The increase granted will provide for mandatory within-grade promotions, and a strengthening of those activities of this service which are most important to our national defense.

BUREAU OF THE CENSUS

Salaries and expenses.—This item reflects the consolidation of the appropriations "Age and Citizenship Certification," "Current Census Statistics", and "General Administration". The amount appropriated for these three items for fiscal year 1951 totalled \$7,007,000. The amount recommended in the bill for fiscal year 1952 is \$7,100,000, a reduction of \$70,000 in the budget estimate. The increase of \$93,000 allowed is to provide for mandatory within-grade promotions, salaries for one additional work day, and the increased workload in foreign trade and shipping statistics.

Seventeenth decennial census.—The bill includes \$7,000,000 for this activity, a reduction of \$1,800,000 in the amount of the budget estimate. The testimony of the Bureau of the Census indicated that of the \$8,800,000 requested there would remain \$1,711,968 unobligated at the end of fiscal year 1952. Accordingly, that amount has been reduced from the amount requested. A further reduction of \$88,032 was made inasmuch as the committee was advised that the UNIVAC machine, an electronic computer which would revolutionize the Bureau's normal tabulating procedures, has been completed and undergone its first series of acceptance tests satisfactorily.

Census of Governments.—P. L. 767, Eighty-first Congress, authorized the Secretary of Commerce to take, compile, and publish for the year 1952 and for every fifth year thereafter a census of governments, to include but not to be limited to data on taxes and tax valuation, governmental receipts, expenditures, indebtedness, and employees of States, counties, cities, and other governmental units in the United States and in such of its territories and possessions as may be determined by the Secretary. In view of present world conditions and the amount of expenditures necessary for defense purposes, the committee is of the opinion that there are many more urgent undertakings at this time and has therefore denied the budget estimate of \$2,250,000 for this purpose.

Censuses of business, transportation, manufactures and mineral industries.—The bill includes \$200,000, a reduction of \$100,000 in the budget estimate, to provide for the initial planning and preparatory work for the 1953 censuses of business, transportation, manufactures, and mineral industries, which because of their extensive use in dealing with the problems of industrial mobilization, are considered by the Census Bureau to be among the most important ever taken.

CIVIL AERONAUTICS ADMINISTRATION

The total recommended by the committee for the Civil Aeronautics Administration is \$159,623,000. This is a reduction of \$40,060,000 from the amount of the budget estimates.

The committee reiterates once again that it is strongly of the opinion that the government should be reimbursed by the commercial air lines for many of the services presently rendered without charge by this agency. The federal government cannot continue indefinitely building and operating more and more facilities for use by the commercial airlines without receiving any reimbursement therefor.

Salaries and expenses.—The sum of \$99,100,000, a reduction of \$3,700,000 in the amount of the budget estimate, is approved for this item. The amount recommended is \$600,000 over the sum appropriated for fiscal year 1951. The committee recognizes the important role of this agency in national defense and in promoting and safeguarding safety in air travel. Were it not for these factors a greater reduction would have been recommended. The committee feels that the necessary programs of the Administration can be carried on within the funds allowed without impairing in any way safety in aviation. No part of the reduction shall cause any relaxation in maximum safety standards.

Over 75 percent of this appropriation is required for the operation of federal airways which include such facilities as airport traffic control towers, aeronautical communication stations, air route traffic control centers, radio ranges, instrument landing systems, airport surveillance radar, and precision approach and surveillance radar.

The committee was advised that economies as previously recommended by the committee had been effectuated. The amount allowed will require that a continuing evaluation be made of the various facilities operated in the Federal airway system and that those which are outmoded and least effective be eliminated.

Establishment of air-navigation facilities.—The bill includes \$20,000,000 for this program of which \$12,000,000 is for liquidation of prior contract authority. The amount appropriated for fiscal year 1951 was \$27,500,000 of which \$22,000,000 was for liquidation of prior year contract authority. The amount recommended by the committee is \$17,150,000 below the budget estimate and \$21,000,000 below the total amount appropriated in cash and contract authority for fiscal year 1951.

Technical development and evaluation.—The bill includes \$1,200,000 for this item which provides for the maintenance of a laboratory for developing, servicing, testing, and evaluating aeronautical devices and instruments. The amount allowed is a reduction of \$175,000 below the budget estimate.

Washington National Airport.—The committee recommends \$1,300,000 for "Maintenance and operation". This is the same amount provided in fiscal year 1951, but is a reduction of \$50,000 in the budget estimate. The sum of \$75,000 is included in the bill for "Construction", for sealing runways and taxiways. The committee was advised that the actual cash revenues received in fiscal year 1950 from operations at the airport amounted to \$1,092,407 while the present estimate of revenues for fiscal year 1952 is \$1,393,850.

Federal-aid airport program, Federal Airport Act.—The budget estimate for this program in fiscal year 1952 is \$54,000,000. The committee has allowed \$35,840,000, a reduction of \$18,160,000. The bill includes \$15,000,000 for liquidation of prior contract authority, a reduction of \$15,000,000 in the amount requested for that purpose; \$17,000,000 for projects in the States in accordance with section 6 of the Federal Airport Act of 1946 as amended, a reduction of \$3,000,000 in the amount requested; \$1,000,000 for projects in Puerto Rico, Virgin Islands, Territory of Hawaii, and Territory of Alaska; and \$2,840,000 for necessary planning, research, and administrative expenses, a reduction of \$160,000 in the amount requested for that purpose.

An investigation made by the committee's investigative staff disclosed that some of the buildings constructed on airfields under this program were apparently constructed as promotional efforts and thus far the efforts have not succeeded. Some administration buildings built on airfields in Louisiana were not being used for their intended purpose. The committee demands that hereafter more careful consideration be given to the need for every project before Federal funds are expended therefor.

Alaska airports, maintenance and operation.—The amount \$225,000 is recommended for the maintenance and operation of the public airports at Anchorage and Fairbanks, Alaska. This is \$225,000 below the budget estimate. The committee was informed that at the Fairbanks airport the landing and lighting areas are completed except for the installation of a rotary beacon. With regard to the Anchorage airport it is expected to be available for only limited use about the first of September, and the present small airport will probably be used for another year.

Air-navigation development.—The bill includes \$1,883,000, the amount of the budget estimate as revised by House Document No. 100, and also includes language which continues available the unexpended balance of the appropriation for fiscal year 1951. \$1,883,000, is to liquidate prior contract authorization. The appropriation for fiscal year 1951 was \$5,551,000 plus \$2,250,000 in contract authority. The unexpended balance, estimated at \$1,590,000, which it is recommended be continued available, is to be used on those projects already well advanced and of direct interest to the military services. The requested administrative expense limitation of \$100,000 has been reduced to \$80,000.

Transport aircraft development.—The budget estimate of \$600,000 contained in House Document No. 178 for expenses relating to the development of improved transport aircraft is denied. It was testified that this testing would contribute very little to national defense, but would be primarily for the benefit of the commercial

air lines. This type of aircraft development should be carried on and financed by the plane manufacturers and the commercial airlines rather than the federal government.

CIVIL AERONAUTICS BOARD

The committee recommends \$3,550,000 for this agency in fiscal year 1952. This is a reduction of \$350,000 in the amount of the budget estimate. The increase of \$50,000 allowed over fiscal year 1951 is to provide for such mandatory items as within-grade salary advancements.

It will be recalled that a year ago this committee and the Congress saw fit to decrease the request of this Board from \$4,323,000 to \$3,500,000, a reduction in funds to the extent of \$823,000. At that time the committee and the Congress were severely criticized and were accused of ruining and gutting the CAB. However, on March 19 of this year, the then Chairman of the CAB advised the committee as follows:

Mr. ROONEY. How is the Board functioning?

Mr. RENTZEL. That is a matter of opinion, I imagine, but I think it is running pretty good.

Mr. ROONEY. Is it functioning a bit more smoothly than it was?

Mr. RENTZEL. We think so. We have just completed our reorganization over there and the principal objectives, a month ago, to be exact, the principal objective was to streamline the organization of the Board and give it some central direction to establish some policies and to eliminate the duplication, and we are hopeful that we have met the criticisms that have been aimed at the Board by this committee and others and we feel that we are getting a job done. We are getting rid of some of the backlog.

Mr. ROONEY. How is that alleged imposing backlog coming along?

Mr. RENTZEL. We admit some of it was paper backlog. We are trying to get rid of those. A lot of those cases are cases which were filed for defensive reasons.

Mr. ROONEY. You are not trying to flatter the committee, are you, Mr. Rentzel, by pointing out that a lot of the backlog was paper backlog? We were the first to suspect that.

Mr. RENTZEL. I am aware of your criticisms and I might say that we took the committee report last year and attempted to meet each one of them that we could.

It is recommended that legislation be enacted to separate air-line subsidies from compensation for the cost of carrying air mail. The subsidy portion, if any, should be paid through a separate appropriation rather than as presently handled through the appropriation for the Post Office Department.

COAST AND GEODETIC SURVEY

There is included in the bill a total of \$12,375,000 for this activity, which is an increase of \$340,000 over the amount appropriated for fiscal year 1951, and a decrease of \$400,000 in the budget estimate. Prior to this year appropriations for the Coast and Geodetic Survey were contained in three separate items: "Salaries and expenses, departmental", "Salaries and expenses, field", and "Pay, commissioned officers". The increase allowed is necessary to pay recent salary increases of wage-board employees, increased daily ration allowances, and increased costs and amounts of chart paper.

The committee was advised that the 1952 estimate was prepared after frequent consultations with the Armed Services and that the program is related to national defense and has the full support of the

several departments in the Department of Defense.

The committee recommends the language submitted in House Document No. 100 which provides reimbursement to this appropriation for charts published by the Coast and Geodetic Survey and furnished for the official use of the military departments of the Department of Defense.

BUREAU OF FOREIGN AND DOMESTIC COMMERCE

Departmental salaries and expenses.—The committee recommends \$3,000,000 for this item, which is a reduction of \$339,000 in the budget estimates and is \$2,150,000 below the amount appropriated for fiscal year 1951. The funds recommended herein are for administration, analysis of economic trends, and promotion of industry and trade. Some of the activities previously carried on with funds from this item are now financed with NPA funds.

Field office service.—There is included in the bill \$1,900,000 for this item, which is a reduction of \$230,000 below the budget estimate and \$255,000 below the amount appropriated for fiscal year 1951. The committee questions the advisability of continuing the operation of some of the field offices presently maintained. It will be recalled that the Committee on Organization of the Executive Branch of the Government recommended the closing of certain of these offices.

Export control.—The bill contains \$5,500,000 for this item to permit the Department to regulate exports as authorized by the Export Control Act of 1949, as amended. This is a reduction of \$400,000 in the amount of the budget estimate as contained in House Document No. 139. Of the amount allowed \$1,277,000 is for transfer to the Bureau of Customs, Treasury Department, for enforcement of the export control program. International developments have resulted in the extension of export controls to many additional commodities due both to security and to short supply. This action has resulted in an accelerated intake in license applications, as well as in an increased need for the strengthening of enforcement procedures. Secretary Sawyer personally assured the committee that if the Department's estimates are not borne out or if the need for controls lessens, he would drop controls and cut the staff accordingly.

PATENT OFFICE

The sum of \$11,500,000, the same amount provided for fiscal year 1951, is recommended for this office. This is a reduction of \$100,000 in the budget estimate.

The committee was informed that during 1950 this office had shown an increase of 18 percent in total patent application disposals (80,141 compared with 67,935 for 1949) and an increase of 27 percent in the number of patents issued (38,683 as compared with 30,564 for 1949). Fees established by or pursuant to law for filing of applications, issuance of patents, sale of patent and trade-mark copies, and other services furnished by the Office produced \$5,448,000 in revenue during 1950 and were estimated by Patent Office officials to produce \$5,800,000 in 1951 and \$6,000,000 in 1952. All income received by the Patent Office is covered into the Treasury as miscellaneous receipts.

BUREAU OF PUBLIC ROADS

Federal-aid highways.—The budget estimate for this item was in the amount \$420,000,000. The committee has allowed \$325,000,000, a reduction of \$95,000,000 in such estimate, on the basis that payments to the States will not be required at the rate presently estimated. It is believed that shortages of materials will reduce the amount of road work to be completed and for which funds will be required. This action of the committee will in no way retard the road program, inasmuch as substantive legislation gives the Bureau authority to incur obligations and if the work proceeds and is completed, the Federal Government is obliged to furnish the funds.

Grants are made to the States from this fund for the improvement of highways on Federal-aid primary, secondary, and urban highway systems. Annual post-war authorizations have been provided in the various Federal-aid highway acts. The act of 1950, carried authorizations of \$500,000,000 for each of the fiscal years 1952 and 1953. During 1950 a total of 19,669 miles and 3,007 bridges on the three systems were completed at a total cost of \$815,374,114. Of this amount \$415,375,183 was contributed by the Federal Government. The committee expects that the 1952 program of new projects will be restricted to those contributing to the national defense and meeting essential civilian requirements.

The Federal-aid Highway Act of 1950 authorizes the deduction of 3¼ percent from Federal-aid authorizations to meet the expenses of administration, engineering, and research.

Elimination of grade crossings.—The bill includes \$3,000,000 to reimburse the States for elimination of hazards at railroad-highway crossings under authorizations made prior to the war. The amount allowed by the committee, a reduction of \$2,211,925 in the budget estimate, is based on the premise that present conditions will in all probability delay the completion of some of this work.

Language recommended by the Bureau is included in the bill rescinding \$188,075 of the amounts previously authorized for the elimination of grade crossings and apportioned to Hawaii. The committee was informed that the Territory of Hawaii has advised the Bureau that they have no need for this amount.

Forest highways.—The bill includes the amount, \$21,000,000 for this item, a reduction of \$4,000,000 in the budget estimate. The operation of the forest highway program is similar to the Federal-aid programs except that the forest highway program is a Federal construction program. During 1950 a total of 541 miles was completed at a cost of \$20,181,365.

Tongass Forest Highways, Alaska.—The full amount of the budget estimate of \$3,500,000 is included in the bill for this program, which provides for the improvement of forest highways in the Tongass National Forest area in Alaska to meet the needs of new industries, particularly plants for wood-pulp production. A similar amount was approved in the Second Supplemental Appropriation Act, 1951.

War and emergency damage, Territory of Hawaii.—The budget estimate, \$2,000,000, is provided to liquidate contract authority of like amount authorized in the Independent Offices Appropriation Act for

1948. This program provided for the rehabilitation or repair of war-damaged highways and bridges in Hawaii and for the restoration of roads and bridges damaged by tidal waves in April 1946. A total of \$10,000,000 has been authorized. \$8,000,000 was appropriated in the First Supplemental Appropriation Act, 1947. The amount allowed herein will complete the program previously authorized.

Inter-American Highway.—The bill includes \$4,000,000, the budget estimate, for necessary expenses of continuing the survey and construction of the Inter-American Highway, which is important to hemisphere defense. This work is carried on in cooperation with Central American countries. A like sum was appropriated in the Second Supplemental Appropriation Act, 1951.

Access roads (Act of September 7, 1950).—The bill includes \$1,000,000 for this item, a reduction of \$2,000,000 in the budget estimate as contained in House Document No. 139.

NATIONAL BUREAU OF STANDARDS

Appropriations for this Bureau are contained in five items. The total recommended is \$13,700,000, a reduction of \$474,000 in the amount of the budget estimates. While the overall amount is \$3,230,000 above that appropriated for fiscal year 1951, this is due to the fact that \$3,800,000 is allowed for liquidation of prior contract authority for the construction of laboratories, and \$2,000,000 is allowed for the working capital fund. The committee was advised that this additional amount in the working capital fund has been made necessary by the greatly expanded program of research and development performed, primarily for the Department of Defense, on a reimbursable basis. The working capital fund was originally established with a total of \$3,000,000 on the basis of a Bureau program of approximately \$22,000,000. However, during fiscal year 1951 obligations financed through the fund are expected to total \$39,000,000 and the amount for 1952 is estimated at \$57,000,000. For "Operation and administration," the amount recommended is \$109,000 below the budget estimate and \$170,000 below the amount appropriated for fiscal year 1951. For "Research and testing" the amount allowed is \$150,000 below the budget estimate and \$300,000 below the fiscal year 1951 appropriation. For "Radio propagation and standards" the amount allowed is \$100,000 below the budget estimate and \$200,000 below the amount appropriated for fiscal year 1951.

This committee was greatly concerned last year when it was proposed to turn over the Naval Hospital at Corona, California, to the National Bureau of Standards for a guided missiles laboratory. Lengthy hearings were held in regard thereto. Despite testimony to the contrary the committee took the position that it might be necessary to reactivate this hospital and only upon assurance from the Navy and National Bureau of Standards officials that the presence of a guided missile laboratory on the premises would not interfere with the operation of the remaining portion of the hospital, did the committee agree to allowing a portion of the area (determined by the Secretary of the Navy) to be used by the National Bureau of Standards. The committee is now informed that the Navy is reactivating this hospital.

WEATHER BUREAU

The original budget estimate for this bureau was \$26,620,000. This was amended by House Document No. 100 to \$27,095,000 so as to provide \$475,000 for the Weather Bureau's share of the operation of two additional weather stations in the Pacific Ocean, to be undertaken by the Coast Guard by July 1, 1951. The committee was advised that the additional stations are required to provide improved weather coverage in support of increased civil and military aviation in the Pacific.

The committee has allowed \$26,000,000 for the operation of the Weather Bureau, a reduction of \$1,095,000 in the budget estimate, as amended. While the committee is not specifying to what particular items the reduction is to be applied, it wishes it clearly understood that national defense items are to be given first priority in allotting available funds.

TITLE IV—THE JUDICIARY

Appropriations under this title provide for the expenses of operating all of the Federal Courts including the salaries and expenses of judges and other necessary employees, salaries and expenses of bankruptcy referees, the cost of the probation system, and repair and upkeep of Federal Court buildings and grounds. The total amount of \$25,918,115 recommended to be appropriated under this title is a reduction of \$571,625 from the amount of the budget estimates and is \$414,450 above the amount appropriated for the 1951 fiscal year. The only significant new items or expansion of the judicial system provided for by this increase is one additional judgeship for the first Circuit in Hawaii, one for the new District Court of Guam and two for the northern district of Illinois.

The committee was advised that the disposition of criminal cases in the Federal Courts continues to be expeditious. 36,109 criminal cases were disposed of in 1950 compared with 36,383 filed, leaving pending 8,181 cases. When allowance is made for cases pending in which the defendants are fugitives or are serving sentences on other charges, it is estimated that the backlog of criminal cases represents approximately two months work for the courts. With reference to civil cases the condition is somewhat different. There were 53,259 cases disposed of in 1950, an increase of nearly 5,000 over 1949. The number of civil cases disposed of was 1,363 less than the number begun during 1950 with the result that the backlog of civil cases was increased to 55,603 at the end of the year.

The action of the committee with respect to the major items of appropriations is as follows:

Supreme Court of the United States.—The appropriation for the Supreme Court is made up of four sub-items, namely: "Salaries", "Printing and binding Supreme Court reports", "Miscellaneous expenses", and "Care of the building and grounds". The full amount of the budget request of \$1,238,250 for these items has been allowed. This is an increase of \$20,750 over the amount appropriated for 1951. The increase will provide funds for an additional law clerk for Mr. Justice Douglas, who was the only Justice of the Court having only one law clerk; and \$15,140 for increases in costs which are beyond administrative control.

Court of Customs and Patent Appeals.—The committee has approved the budget request of \$194,500, an increase of \$2,300 over the amount appropriated for 1951. The increase will provide for the cost of within-grade salary advancements.

Customs Court.—The amount, \$433,165, an increase of \$15,700 over the 1951 appropriation and a reduction of \$5,300 in the amount of the budget estimate, is recommended. Four additional clerical and stenographic employees were requested in the budget request. The increase provided will allow the addition of two of these positions and will provide for statutory in-grade salary advancements.

Court of Claims.—The bill includes \$579,800 for salaries and expenses which is a reduction of \$10,200 from the budget estimate and \$4,800 above the amount appropriated for 1951. This amount will provide for statutory increases in salary costs but does not allow the increase of 1.9 man years of employment upon which the budget estimate was based.

The Committee recommends \$9,100 for "Repairs and improvements", a reduction of \$150,000 in the budget estimate and a decrease of \$1,600 under the appropriation for 1951. The budget included \$150,000 for structural alterations, additions and other improvements to the Court of Claims building, for which funds have previously been requested and disallowed. Testimony by the Court officials was to the effect that they would have no objection if the committee did not grant the requested \$150,000 at this time.

Salaries, Justices and Judges, Territory of Hawaii.—\$120,000 has been allowed for this item which is \$4,500 below the budget estimate and \$13,500 above the amount available in 1951. The amount allowed is sufficient to cover statutory salary costs and will provide for the salary of one additional judge for a portion of the year. Testimony before the committee was to the effect that the additional authorized Judge has not yet been appointed. The reduction of \$4,500 represents the saving estimated to result from this delay in appointment.

Salaries of Judges.—The bill includes \$5,120,000 for this item, a reduction of \$18,125 below the budget request and \$25,000 above the amount appropriated for the fiscal year 1951. An increase of \$43,125 was requested to pay the salaries of two new District Judges at \$15,000 per annum each for the Northern District of Illinois and the salary of one new Judge for the District of Guam as authorized by Public Law 691 and Public Law 630, 81st Congress. Since there are existing vacancies it is felt that the amount recommended is sufficient.

Salaries of Clerks of Courts.—The amount \$4,520,000, an increase of \$50,000 over the appropriation for 1951, and a reduction of \$94,000 in the budget estimate is recommended. The funds requested for reclassification of positions have not been allowed. Examination of the hearings will disclose that U. S. District Court clerks offices are maintained at several locations at which a total of less than fifty cases (civil and criminal combined but excluding bankruptcy and naturalization) were commenced during the fiscal year 1950. It is felt that the locations of these offices should be carefully examined and that all unnecessary offices should be eliminated.

Probation system.—The amount of \$2,180,000 is approved for salaries of probation officers and their clerical assistants. This is a decrease of \$18,700 below the amount requested and an increase of

\$35,000 over the amount available in 1951. The only increase requested was to cover statutory salary costs. However, the budget was based on an average lapse of only seven man years, whereas the lapse in 1950 was eleven man years. It is believed that savings due to lapses will absorb the reduction recommended.

Salaries of Criers.—The budget estimate of \$542,300 is approved for the salaries of criers. This is an increase of \$22,300 over the amount appropriated for fiscal year 1951 and is to provide for the cost of within grade promotions, the additional cost of regular pay in excess of the 52 week base, and will provide for three new criers to serve the additional judges authorized by recent acts of Congress.

Fees of Commissioners.—The bill includes \$543,000 for this item which is the same as the amount requested, and \$68,000 above the amount available in 1951. The committee's recommendation is based on the moderate but steady increase in the amount of fees earned by commissioners during the last two fiscal years and indications that this trend will continue during the fiscal year 1952.

Fees of Jurors.—The amount of \$2,800,000, a reduction of \$100,000 from both the request and the amount available in 1951, is recommended for this item.

Miscellaneous salaries.—\$2,670,000 has been allowed for this item which is an increase of \$70,000 over the appropriation for 1951 and a reduction from the request of \$12,700. The increase will provide \$56,650 for statutory salary increases in 1952. It is recognized that some additional clerical and stenographic assistance will be needed by the additional judges recently authorized. The two additional positions for the Register of Wills are approved.

Miscellaneous expenses.—The amount \$750,000 is included in the bill for this item. This is a reduction of \$45,800 from the request and an increase of \$75,000 over the amount appropriated for 1951. However, the committee received a request for a supplemental appropriation for the fiscal year 1951 for this item in the amount of \$56,300. While this request was received too late to be appropriated for 1951, the committee was advised that the items of expense such as increased costs for telephone rentals and legal materials and the cost of transporting household goods and effects for the personnel of the newly created District Court of Guam, could be absorbed in 1951 by deferring until 1952 certain other necessary expenditures. Thus, the effective increase recommended for 1952 is actually only \$18,700. Since the costs of many of the purchases made under this item have increased the amount allowed will permit little or no expansion of such purchases above the current level.

Travel expenses.—The committee has allowed \$715,000 for this item which is a reduction of \$10,000 from both the 1952 request and the amount appropriated for 1951.

Salaries of court reporters.—The bill includes \$988,200 for this item which is the amount of the budget request and \$16,200 above the amount available in 1951.

Administrative Office, salaries and expenses.—The committee has approved the amount of \$535,000 for this item which is \$15,000 above the appropriation for 1951 and a decrease of \$2,900 from the amount requested. The amount allowed will provide for statutory increases in personal services costs and an increase of approximately \$3,000 for other objects of expenditure.

Repairs and improvements, District Court of the United States for the District of Columbia.—The committee has approved \$7,100 for this item which is the same as the amount appropriated for 1951 and \$8,500 below the amount requested. \$8,500 was requested to cover the cost of painting the corridors and rooms of the District Court Building. Since it was testified that the new District Court Building would be ready for occupancy by March 1952 and perhaps as early as January 1952, the committee has disallowed the item for painting the old building.

Salaries of referees.—The budget estimate of \$879,000 is recommended for this item. This is the same amount as was appropriated for the 1951 fiscal year.

Expenses of referees.—The committee recommends \$1,090,000 for this item which is a decrease of \$90,900 from the budget request and an increase of \$95,000 above the amount appropriated for 1951. The major part of the increase requested was to cover the salaries of 35 additional clerical positions, and for an increase of \$30,000 for part time employment. While the committee feels that the request was over-ambitious it also recognizes that some increase in personnel is necessary in view of the rather large backlog of pending cases.

TITLE V—GOVERNMENT CORPORATIONS

FEDERAL PRISON INDUSTRIES, INCORPORATED

The committee recommends the amount of the budget estimate, \$327,000, for the administrative expenses limitation which is the same amount as allowed for 1951. The committee has also allowed the amount of the request, \$404,000 for vocational expenses. The latter allowance is \$16,000 above the amount of the 1951 limitation. It is estimated that vocational training will be provided for 9,500 inmates in 1952 as compared with 9,300 in 1951 and 9,256 in 1950.

The following table summarizes the activities under the Corporation for 1950 and estimated for 1951 and 1952:

| | 1950 actual | 1951 estimate | 1952 estimate |
|--|--------------|---------------|---------------|
| Sales to Government agencies..... | \$16,234,337 | \$18,000,000 | \$18,500,000 |
| Net earnings..... | \$1,800,920 | \$2,105,500 | \$2,110,274 |
| Dividends paid into Treasury..... | \$400,000 | \$2,500,000 | \$2,147,774 |
| Number of inmates employed full time..... | 3,881 | 3,450 | 3,500 |
| Number of inmates for whom vocational training was provided..... | 9,256 | 9,300 | 9,500 |

LIMITATIONS AND LEGISLATIVE PROVISIONS

The following limitations and legislative provisions not heretofore carried in connection with any appropriation bill are recommended:

On page 4 in connection with the appropriation for "Salaries and expenses" Department of State:

Provided, That not less than \$10,000,000 of this appropriation shall be used to purchase foreign currencies or credits owed to or owned by the Treasury of the United States for carrying out the purposes of this appropriation:

On page 14 in connection with the appropriation for "International Information and Educational Activities" Department of State:

purchase of space in foreign language publications abroad, without regard to the provisions of law set forth in 44 U. S. C. 322;

On page 15 in connection with the appropriation for "International Information and Educational Activities" Department of State:

Provided, That not to exceed \$50,000 may be used for representation abroad:

On page 16 in connection with the appropriation for "Philippine Rehabilitation" Department of State:

for expenses of liquidation of activities in the Philippines carried out pursuant to section 302 (a) of the Philippine Rehabilitation Act of 1946, as amended (50 U. S. C. App. 1782, 1791 (e)),

On page 18 in connection with "General Provisions" Department of State:

SEC. 107. During the current fiscal year and when purchases are made with foreign currencies, the Department of State is authorized to purchase for use abroad any passenger motor vehicle (exclusive of busses, ambulances, and station wagons), at a cost of not to exceed the equivalent of \$2,200 for each such vehicle.

On page 34 in connection with "Federal-aid Airport Program" Department of Commerce:

and the contract authorization heretofore granted for the foregoing purposes may hereafter be accounted for under this head.

On page 35 in connection with "Air Navigation Development" Department of Commerce:

Provided, That the appropriation granted under this head for the fiscal year 1951 shall remain available during the current fiscal year and may hereafter be accounted for under this head, and not to exceed \$80,000 of such appropriation shall be available for administrative expenses.

On page 37 in connection with the "Coast and Geodetic Survey" Department of Commerce:

Provided further, That during the current fiscal year, this appropriation shall be reimbursed (to the extent and in the manner required by law (44 U. S. C. 246) for charts sold to the general public) for charts published by the Coast and Geodetic Survey and furnished for the official use of the military departments of the Department of Defense.

On page 40 in connection with the appropriation for "Elimination of Grade Crossings" Bureau of Public Roads, Department of Commerce:

Provided, That the amounts authorized for the elimination of grade crossing hazards by said section and apportioned to Hawaii are hereby reduced by \$188,075.

On page 43 in connection with "General Provisions" Bureau of Public Roads, Department of Commerce:

at rates for individuals not in excess of \$100 per diem.

On page 45 in connection with "Radio Propagation and Standards" Bureau of Standards, Department of Commerce:

Provided, That during the current fiscal year the maximum base rate of compensation for employees appointed pursuant to the Act of July 21, 1950 (Public Law 618), shall be \$6,400 per annum:

On pages 46 and 47 in connection with the appropriation for the "Weather Bureau" Department of Commerce:

Provided further, That such sums, as may be determined by the Director of the Bureau of the Budget to be necessary, may be transferred from this appropriation to the appropriation to the Department of State for "Contributions to International Organizations, 1952", for contribution to the International Civil Aviation Organization for the United States share of the costs of the meteorological installation in Iceland, when said installation is transferred for operation under the "Agreement on Air Navigation Services in Iceland".

COMPARATIVE STATEMENT OF APPROPRIATIONS FOR 1951 AND THE ESTIMATES FOR 1952 PERMANENT IN- DEFINITE APPROPRIATIONS

| | Appropriations, 1951 | Estimates, 1952 | Increase (+) or decrease (-) |
|--|----------------------|-----------------|------------------------------|
| DEPARTMENT OF STATE | | | |
| Replacement of personal property sold..... | \$76, 780 | \$79, 900 | +\$3, 120 |
| DEPARTMENT OF JUSTICE | | | |
| Replacement of personal property sold..... | 220, 000 | 308, 000 | +88, 000 |
| DEPARTMENT OF COMMERCE | | | |
| Replacement of personal property sold..... | 54, 125 | 50, 000 | -4, 125 |
| THE JUDICIARY | | | |
| Replacement of personal property sold..... | 1, 000 | 1, 000 | ----- |
| Total | 351, 905 | 438, 900 | +86, 995 |

TRUST FUNDS

[Not a charge against revenue]

| Object | Estimates, 1951 | Estimates, 1952 | Increase (+) or decrease (-) |
|---|-----------------|-----------------|------------------------------|
| DEPARTMENT OF STATE | | | |
| Foreign Service retirement and disability fund..... | \$1, 355, 000 | \$1, 450, 000 | + \$95, 000 |
| Mexican claims fund..... | 2, 500, 000 | 2, 500, 000 | ----- |
| Miscellaneous trust funds..... | 132, 800 | 42, 800 | - 90, 000 |
| Total, Department of State..... | 3, 987, 800 | 3, 992, 800 | + 5, 000 |
| DEPARTMENT OF JUSTICE | | | |
| Legal activities and general administration: Miscellaneous trust funds..... | 1, 900, 000 | 2, 000, 000 | + 100, 000 |
| Federal Prison System: Commissary funds..... | 1, 064, 460 | 1, 067, 000 | + 2, 540 |
| Total, Department of Justice..... | 2, 964, 460 | 3, 067, 000 | + 102, 540 |
| DEPARTMENT OF COMMERCE | | | |
| Office of the Secretary..... | 129, 027 | 64, 500 | - 64, 527 |
| Bureau of the Census..... | 250, 000 | 250, 000 | ----- |
| Bureau of Foreign and Domestic Commerce..... | 14, 000 | 15, 000 | + 1, 000 |
| Bureau of Public Roads..... | 900, 000 | 900, 000 | ----- |
| Total, Department of Commerce..... | 1, 293, 027 | 1, 229, 500 | - 63, 527 |
| Total, trust funds..... | 8, 245, 287 | 8, 289, 300 | + 44, 013 |

CONTRACT AUTHORIZATIONS

| Agency and item | Approved 1951 | | Estimates, 1952 | Recommended in bill for 1952 | Bill compared with— | |
|--|------------------|----------------------------|-----------------|------------------------------|----------------------------------|----------------|
| | Specific amounts | As reduced under Sec. 1214 | | | 1951, as reduced under Sec. 1214 | 1952 estimates |
| DEPARTMENT OF STATE | | | | | | |
| Institute of Inter-American Affairs | \$1,000,000 | | | | | |
| DEPARTMENT OF JUSTICE | | | | | | |
| Federal Prison System, buildings and facilities | 700,000 | \$700,000 | | | —\$700,000 | |
| DEPARTMENT OF COMMERCE | | | | | | |
| Civil Aeronautics Administration: | | | | | | |
| Air navigation facilities | 16,000,000 | 13,500,000 | | | —13,500,000 | |
| Federal-aid airport program | 36,700,000 | 21,200,000 | | | —21,200,000 | |
| Air navigation development | 2,250,000 | 2,250,000 | | | —2,250,000 | |
| National Bureau of Standards, construction of laboratories | 3,915,000 | 3,915,000 | | | —3,915,000 | |
| Total, Department of Commerce | 58,865,000 | 40,865,000 | | | —40,865,000 | |
| Total for all departments | 60,565,000 | 41,565,000 | | | —41,565,000 | |

NOTE.—Table does not include contract authority for Bureau of Public Roads which is granted in substantive legislation.

ADMINISTRATIVE EXPENSE OF GOVERNMENTAL CORPORACTIONS

ADMINISTRATIVE EXPENSES OF GOVERNMENT CORPORATIONS

| Corporation | Authorizations, 1951 | Estimates, 1952 | Recommended in bill for 1952 | Bill compared with— | |
|--------------------------------------|----------------------|-----------------|------------------------------|---------------------|----------------|
| | | | | 1951 authorization | 1952 estimates |
| DEPARTMENT OF JUSTICE | | | | | |
| Federal Prison Industries, Inc.----- | \$715, 000 | \$731, 000 | \$731, 000 | +\$16, 000 | ----- |

COMPARATIVE STATEMENT OF APPROPRIATIONS FOR 1951 AND ESTIMATES AND AMOUNTS RECOMMENDED IN BILL FOR 1952

TITLE I.—DEPARTMENT OF STATE

| Agency and item | Appropriations, 1951 | | Estimates, 1952 | Recommended in bill for 1952 | Bill compared with— | |
|--|----------------------|----------------------------|-----------------|------------------------------|----------------------------------|----------------|
| | Specific amount | As reduced under sec. 1214 | | | 1951, as reduced under sec. 1214 | 1952 estimate |
| Salaries and expenses----- | \$78, 600, 000 | \$78, 492, 000 | \$77, 400, 000 | \$75, 500, 000 | -\$2, 992, 000 | -\$1, 900, 000 |
| Representation allowances----- | 675, 000 | 675, 000 | 1, 000, 000 | 850, 000 | +175, 000 | -150, 000 |
| Payment to Foreign Service retirement and disability fund----- | | | 4, 627, 000 | | | -4, 627, 000 |
| Acquisition of buildings abroad----- | 6, 500, 000 | 2, 950, 000 | 9, 000, 000 | 8, 000, 000 | +5, 050, 000 | -1, 000, 000 |
| Emergencies in the diplomatic and consular service----- | 10, 575, 000 | 10, 575, 000 | 19, 900, 000 | 9, 900, 000 | -675, 000 | -10, 000, 000 |
| Contributions to international organizations----- | 54, 449, 297 | 53, 549, 297 | 30, 684, 476 | 29, 300, 000 | -24, 249, 297 | -1, 384, 476 |

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| | | | | | | |
|--|-----------------|-----------------|---------------|---------------|---------------|---------------|
| Missions to international organizations----- | 1, 600, 000 | 1, 600, 000 | 1, 570, 000 | 1, 400, 000 | -200, 000 | -170, 000 |
| International contingencies----- | 2, 900, 000 | 2, 800, 000 | 2, 800, 000 | 2, 700, 000 | -100, 000 | -100, 000 |
| International Boundary and Water Commission, United States and Mexico: | | | | | | |
| Salaries and expenses----- | 1, 000, 000 | 900, 000 | 1, 200, 000 | 900, 000 | ----- | -300, 000 |
| Construction----- | 3, 000, 000 | 1, 300, 000 | 16, 200, 000 | 14, 000, 000 | +12, 700, 000 | -2, 200, 000 |
| Rio Grande emergency flood protection----- | 30, 000 | 30, 000 | 50, 000 | 30, 000 | ----- | -20, 000 |
| American sections, international commissions----- | 1 508, 000 | 1 508, 000 | 1 990, 000 | 702, 000 | +194, 000 | -288, 000 |
| International Claims Commission----- | | | 265, 000 | 150, 000 | +150, 000 | -115, 000 |
| International information and educational activities----- | 3 106, 089, 789 | 3 106, 089, 789 | 115, 000, 000 | 85, 000, 000 | -21, 089, 789 | -30, 000, 000 |
| Philippine rehabilitation----- | 10, 000, 000 | 10, 000, 000 | 3, 000, 000 | 3, 000, 000 | -7, 000, 000 | ----- |
| The Institute of Inter-American Affairs----- | 4 5, 000, 000 | 5, 000, 000 | (5) | ----- | -5, 000, 000 | ----- |
| Total, regular annual appropriations, Department of State----- | 280, 927, 086 | 274, 469, 086 | 283, 686, 476 | 231, 432, 000 | -43, 037, 086 | -52, 254, 476 |

¹ Plus \$36,500 derived by transfer.² Includes \$120,000 contained in H. Doc. No. 66.³ Plus not to exceed \$15,212,000 in counterpart funds.⁴ Plus contract authority of \$1,000,000.⁵ To be submitted as part of technical assistance program in foreign-aid bill.

Comparative statement of appropriations for 1951 and estimates and amounts recommended in bill for 1952—Continued

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STATE, JUSTICE, COMMERCE, JUDICIARY APPROPRIATIONS, 1952

TITLE II.—DEPARTMENT OF JUSTICE

| Agency and item | Appropriations, 1951 | | Estimates, 1952 | Recommended in bill for 1952 | Bill compared with— | |
|--|----------------------|----------------------------|-----------------|------------------------------|----------------------------------|---------------|
| | Specific amounts | As reduced under sec. 1214 | | | 1951, as reduced under sec. 1214 | 1952 estimate |
| LEGAL ACTIVITIES AND GENERAL ADMINISTRATION | | | | | | |
| General administration, salaries and expenses----- | \$2, 175, 000 | \$2, 175, 000 | \$2, 363, 000 | \$2, 250, 000 | +\$75, 000 | —\$113, 000 |
| General legal activities, salaries and expenses----- | 7, 905, 000 | 7, 905, 000 | 9, 332, 000 | 9, 032, 000 | +1, 127, 000 | —300, 000 |
| Antitrust Division, salaries and expenses----- | 3, 750, 000 | 3, 750, 000 | 3, 700, 000 | 3, 200, 000 | —550, 000 | —500, 000 |
| United States attorneys and marshals, salaries and expenses----- | 12, 847, 000 | 12, 747, 000 | 13, 030, 000 | 12, 990, 000 | +243, 000 | —40, 000 |
| Fees and expenses of witnesses----- | 1, 000, 000 | 1, 000, 000 | 1, 500, 000 | 1, 000, 000 | ----- | —500, 000 |
| Claims of persons of Japanese ancestry, salaries and expenses----- | 1, 300, 000 | 690, 000 | 750, 000 | 725, 000 | +35, 000 | —25, 000 |
| Total, legal activities and general administration----- | 28, 977, 000 | 28, 267, 000 | 30, 675, 000 | 29, 197, 000 | +930, 000 | —1, 478, 000 |
| FEDERAL BUREAU OF INVESTIGATION | | | | | | |
| Salaries and expenses----- | 69, 272, 000 | 69, 272, 000 | 90, 665, 000 | 90, 000, 000 | +20, 728, 000 | —665, 000 |

| | | | | | | |
|--|-------------|-------------|-------------|-------------|-------------|-------------|
| IMMIGRATION AND NATURALIZATION SERVICE | 31,200,000 | 31,200,000 | 31,120,000 | 30,000,000 | -1,200,000 | -11,120,000 |
| Salaries and expenses----- | 34,400,000 | 34,340,000 | 36,700,000 | 36,500,000 | +2,160,000 | -200,000 |
| FEDERAL PRISON SYSTEM | | | | | | |
| Bureau of Prisons, salaries and expenses----- | 22,179,000 | 22,179,000 | 23,741,000 | 23,500,000 | +1,321,000 | -241,000 |
| Buildings and facilities----- | 2,180,000 | 2,150,000 | 475,000 | 470,000 | -1,680,000 | -5,000 |
| Support of United States prisoners---- | 2,014,000 | 2,014,000 | 2,100,000 | 2,000,000 | -14,000 | -100,000 |
| Total, Federal prison system---- | 26,373,000 | 26,343,000 | 26,316,000 | 25,970,000 | -373,000 | -346,000 |
| OFFICE OF ALIEN PROPERTY | | | | | | |
| Salaries and expenses----- | (4,150,000) | (4,150,000) | (4,100,000) | (3,600,000) | (-550,000) | (-500,000) |
| Total, regular annual appropriations, Department of Justice----- | 159,022,000 | 158,222,000 | 184,356,000 | 181,667,000 | +23,445,000 | -2,689,000 |
| 1 Includes \$260,000 in H. Doc. No. 139. | | | | | | |
| 2 Includes \$26,798,000 in H. Doc. No. 66. | | | | | | |
| 3 Includes \$775,000 in H. Doc. No. 94. | | | | | | |
| 4 Plus contract authority of \$700,000. | | | | | | |

PART III—DEPARTMENT OF COMMERCE

Comparative statement of appropriations for 1951 and estimates and amounts recommended in bill for 1952—Continued

Comparative statement of appropriations for 1951 and estimates and amounts recommended in bill for 1952—Continued

TITLE III.—DEPARTMENT OF COMMERCE

| Agency and item | Appropriations, 1951 (comparable) | | Estimates, 1952 | Recommended in bill for 1952 | Bill compared with— | |
|---|-----------------------------------|----------------------------|-----------------|------------------------------|----------------------------------|----------------|
| | Specific amounts | As reduced under sec. 1214 | | | 1951, as reduced under sec. 1214 | 1952 estimate |
| OFFICE OF THE SECRETARY | | | | | | |
| Salaries and expenses----- | \$1, 350, 000 | \$1, 350, 000 | \$1, 636, 000 | \$1, 500, 000 | + \$150, 000 | — \$136, 000 |
| Technical and scientific services----- | 225, 000 | 225, 000 | 300, 000 | 250, 000 | + 25, 000 | — 50, 000 |
| Total, Office of the Secretary--- | 1, 575, 000 | 1, 575, 000 | 1, 936, 000 | \$1, 750, 000 | + 175, 000 | — 186, 000 |
| CENSUS BUREAU | | | | | | |
| Salaries and expenses----- | 7, 007, 000 | 7, 007, 000 | 7, 170, 000 | 7, 100, 000 | + 93, 000 | — 70, 000 |
| Seventeenth Decennial Census----- | 28, 500, 000 | 28, 500, 000 | 8, 800, 000 | 7, 000, 000 | — 21, 500, 000 | — 1, 800, 000 |
| Census of Governments----- | | | 2, 250, 000 | | | — 2, 250, 000 |
| Census of business, transportation, manufactures, and mineral industries----- | | | 300, 000 | 200, 000 | + 200, 000 | — 100, 000 |
| Total, Census Bureau----- | 35, 507, 000 | 35, 507, 000 | 18, 520, 000 | 14, 300, 000 | — 21, 207, 000 | — 4, 220, 000 |
| CIVIL AERONAUTICS ADMINISTRATION | | | | | | |
| Salaries and expenses----- | 98, 500, 000 | 98, 500, 000 | 102, 800, 000 | 99, 100, 000 | + 600, 000 | — 3, 700, 000 |
| Air navigation facilities, establishment of----- | 27, 500, 000 | 27, 500, 000 | 37, 150, 000 | 20, 000, 000 | — 7, 500, 000 | — 17, 150, 000 |

| | | | | | | |
|--|---------------------------|---------------------------|--------------------------|---------------|---------------|---------------|
| Technical development and evaluation----- | 1, 375, 000 | 1, 375, 000 | 1, 375, 000 | 1, 200, 000 | -175, 000 | -175, 000 |
| Washington National Airport: | | | | | | |
| Maintenance and operation----- | 1, 300, 000 | 1, 300, 000 | 1, 350, 000 | 1, 300, 000 | ----- | -50, 000 |
| Construction----- | 540, 000 | 540, 000 | 75, 000 | 75, 000 | -465, 000 | ----- |
| Land acquisition, additional, Washington Airport----- | 1, 000, 000 | 1, 000, 000 | ----- | ----- | -1, 000, 000 | ----- |
| Federal-aid airport program----- | ¹ 37, 000, 000 | ⁴ 37, 000, 000 | 54, 000, 000 | 35, 840, 000 | -1, 160, 000 | -18, 160, 000 |
| Alaska airports: | | | | | | |
| Construction----- | 3, 200, 000 | 3, 200, 000 | ----- | ----- | -3, 200, 000 | ----- |
| Maintenance and operation----- | ----- | ----- | 450, 000 | 225, 000 | +225, 000 | -225, 000 |
| Air navigation development----- | ² 6, 000, 000 | ⁵ 5, 551, 000 | ⁶ 1, 883, 000 | 1, 883, 000 | -3, 668, 000 | ----- |
| Transport aircraft development----- | ----- | ----- | ⁷ 600, 000 | ----- | ----- | -600, 000 |
| Claims, Federal Airport Act----- | 1, 622, 886 | 1, 622, 886 | ----- | ----- | -1, 622, 886 | ----- |
| Total, Civil Aeronautics Ad- ministration----- | 178, 037, 886 | 177, 588, 886 | 199, 683, 000 | 159, 623, 000 | -17, 965, 886 | -40, 060, 000 |
| CIVIL AERONAUTICS BOARD | | | | | | |
| Salaries and expenses----- | 3, 500, 000 | 3, 500, 000 | 3, 900, 000 | 3, 550, 000 | +50, 000 | -350, 000 |

¹ Plus \$16,000,000 in contract authority.² Plus \$13,500,000 in contract authority.³ Plus \$36,700,000 in contract authority.⁴ Plus \$21,200,000 in contract authority.⁵ Plus \$2,250,000 in contract authority.⁶ Includes decrease of \$6,117,000 as contained in H. Doc. No. 100.⁷ Contained in H. Doc. No. 178.

Comparative statement of appropriations for 1951 and estimates and amounts recommended in bill for 1952—Continued

TITLE III.—DEPARTMENT OF COMMERCE—Continued

| Agency and item | Appropriations, 1951 (comparable) | | Estimates, 1952 | Recommended in bill for 1952 | Bill compared with— | |
|---|-----------------------------------|----------------------------|-----------------------------|------------------------------|----------------------------------|----------------|
| | Specific amounts | As reduced under sec. 1214 | | | 1951, as reduced under sec. 1214 | 1952 estimate |
| COAST AND GEODETIC SURVEY | | | | | | |
| Salaries and expenses----- | \$12, 035, 000 | \$12, 035, 000 | ⁸ \$12, 775, 000 | \$12, 375, 000 | + \$340, 000 | — \$400, 000 |
| BUREAU OF FOREIGN AND DOMESTIC COMMERCE | | | | | | |
| Departmental salaries and expenses--- | 5, 150, 000 | 5, 150, 000 | 3, 339, 000 | 3, 000, 000 | — 2, 150, 000 | — 339, 000 |
| Field office service----- | 2, 155, 000 | 2, 155, 000 | 2, 130, 000 | 1, 900, 000 | — 255, 000 | — 230, 000 |
| Export control----- | 2, 925, 000 | 2, 925, 000 | ⁹ 5, 900, 000 | 5, 500, 000 | + 2, 575, 000 | — 400, 000 |
| Total, Bureau of Foreign and Domestic Commerce----- | 10, 230, 000 | 10, 230, 000 | 11, 369, 000 | 10, 400, 000 | + 170, 000 | — 969, 000 |
| PATENT OFFICE | | | | | | |
| Salaries and expenses----- | 11, 500, 000 | 11, 500, 000 | 11, 600, 000 | 11, 500, 000 | ----- | — 100, 000 |
| BUREAU OF PUBLIC ROADS | | | | | | |
| Federal aid, highway construction-- | 385, 000, 000 | 385, 000, 000 | 420, 000, 000 | 325, 000, 000 | — 60, 000, 000 | — 95, 000, 000 |
| Elimination of grade crossings----- | 4, 600, 000 | 4, 600, 000 | 5, 211, 925 | 3, 000, 000 | — 1, 600, 000 | — 2, 211, 925 |
| Forest highways----- | 22, 500, 000 | 22, 500, 000 | 25, 000, 000 | 21, 000, 000 | — 1, 500, 000 | — 4, 000, 000 |

| | | | | | | |
|---|---------------------------|---------------------------|---------------------------|-------------------|---------------|----------------|
| Tongass Forest Highway, Alaska----- | 3, 500, 000 | 3, 500, 000 | 3, 500, 000 | 3, 500, 000 | ----- | ----- |
| Access roads----- | (¹⁰) | (¹⁰) | (¹⁰) | (¹⁰) | ----- | ----- |
| War and emergency damages, Territory of Hawaii----- | | | 2, 000, 000 | 2, 000, 000 | +2, 000, 000 | ----- |
| Inter-American Highway----- | 4, 000, 000 | 4, 000, 000 | 4, 000, 000 | 4, 000, 000 | ----- | ----- |
| Public Lands highways----- | 750, 000 | 750, 000 | ----- | ----- | -750, 000 | ----- |
| Access roads (act of Sept. 7, 1950)----- | ¹¹ 5, 000, 000 | ¹¹ 5, 000, 000 | ¹² 3, 000, 000 | 1, 000, 000 | -4, 000, 000 | -2, 000, 000 |
| Total, Bureau of Roads----- | 425, 350, 000 | 425, 350, 000 | 462, 711, 925 | 359, 500, 000 | -65, 850, 000 | -103, 211, 925 |
| NATIONAL BUREAU OF STANDARDS | | | | | | |
| Operation and administration----- | 1, 270, 000 | 1, 270, 000 | 1, 209, 000 | 1, 100, 000 | -170, 000 | -109, 000 |
| Research and testing----- | 4, 300, 000 | 4, 300, 000 | 4, 150, 000 | 4, 000, 000 | -300, 000 | -150, 000 |
| Radio propagation and standards----- | 3, 000, 000 | 3, 000, 000 | 2, 900, 000 | 2, 800, 000 | -200, 000 | -100, 000 |
| Construction of laboratories----- | ¹³ 1, 900, 000 | ¹³ 1, 900, 000 | 3, 915, 000 | 3, 800, 000 | +1, 900, 000 | -115, 000 |
| Working capital fund----- | ----- | ----- | ¹⁴ 2, 000, 000 | 2, 000, 000 | +2, 000, 000 | ----- |
| Total, National Bureau of Standards----- | 10, 470, 000 | 10, 470, 000 | 14, 174, 000 | 13, 700, 000 | +3, 230, 000 | -474, 000 |

⁸ Includes \$325,000 contained in H. Doc. No. 100.

⁹ Contained in H. Doc. No. 139.

¹⁰ Not to exceed \$70,000 of unexpended balance made available.

¹¹ Plus \$2,000,000 derived by transfer.

¹² Contained in H. Doc. No. 139.

¹³ Plus contract authority of \$3,915,000.

¹⁴ Contained in H. Doc. No. 139.

Comparative statement of appropriations for 1951 and estimates and amounts recommended in bill for 1952—Continued

TITLE III.—DEPARTMENT OF COMMERCE—Continued

| Agency and item | Appropriations, 1951 (comparable) | | Estimates, 1952 | Recommended in bill for 1952 | Bill compared with— | |
|---|-----------------------------------|----------------------------|------------------------------|------------------------------|----------------------------------|----------------|
| | Specific amounts | As reduced under sec. 1214 | | | 1951, as reduced under sec. 1214 | 1952 estimate |
| WEATHER BUREAU | | | | | | |
| Salaries and expenses----- | \$24, 897, 000 | \$24, 897, 000 | ¹⁵ \$27, 095, 000 | \$26, 000, 000 | +\$1, 103, 000 | —\$1, 095, 000 |
| Total, regular annual appropriations, Department of Commerce----- | 713, 101, 886 | 712, 652, 886 | 763, 763, 925 | 612, 698, 000 | —99, 954, 886 | —151, 065, 925 |

¹⁵ Includes \$475,000 contained in H. Doc. No. 100.

TITLE IV.—THE JUDICIARY

| Agency and item | Appropriations, 1951 | | Estimates, 1952 | Recommended in bill for 1952 | Bill compared with— | |
|---|----------------------|---|-----------------|------------------------------|---|---------------|
| | Specific amounts | As reduced under sec. 1214 ¹ | | | 1951, as reduced under sec. 1214 ¹ | 1952 estimate |
| SUPREME COURT OF THE UNITED STATES | | | | | | |
| Salaries..... | \$915, 000 | \$915, 000 | \$928, 000 | \$928, 000 | +\$13, 000 | ----- |
| Printing and binding Supreme Court reports..... | 91, 200 | 91, 200 | 91, 200 | 91, 200 | ----- | ----- |
| Miscellaneous expenses..... | 52, 100 | 52, 100 | 58, 350 | 58, 350 | +6, 250 | ----- |
| Care of the building and grounds..... | 159, 200 | 159, 200 | 160, 700 | 160, 700 | +1, 500 | ----- |
| Total, Supreme Court..... | 1, 217, 500 | 1, 217, 500 | 1, 238, 250 | 1, 238, 250 | +20, 750 | ----- |
| COURT OF CUSTOMS AND PATENT APPEALS | | | | | | |
| Salaries and expenses..... | 192, 200 | 192, 200 | 194, 500 | 194, 500 | +2, 300 | ----- |
| CUSTOMS COURT | | | | | | |
| Salaries and expenses..... | 417, 465 | 417, 465 | 438, 465 | 433, 165 | +15, 700 | —\$5, 300 |

¹Sec. 1214 not applicable to the Judiciary.

Comparative statement of appropriations for 1951 and estimates and amounts recommended in bill for 1952—Continued

TITLE IV.—THE JUDICIARY—Continued

| Agency and item | Appropriations, 1951 | | Estimates, 1952 | Recommended in bill for 1952 | Bill compared with— | |
|-------------------------------|----------------------|---|-----------------------|------------------------------|---|---------------|
| | Specific amounts | As reduced under sec. 1214 ¹ | | | 1951, as reduced under sec. 1214 ¹ | 1952 estimate |
| COURT OF CLAIMS | | | | | | |
| Salaries and expenses----- | \$575, 000 | \$575, 000 | \$590, 000 | \$579, 800 | +\$4, 800 | —\$10, 200 |
| Repairs and improvements----- | 10, 700 | 10, 700 | 159, 100 | 9, 100 | —1, 600 | —150, 000 |
| Total, Court of Claims----- | 585, 700 | 585, 700 | 749, 100 | 588, 900 | +3, 200 | —160, 200 |
| OTHER COURTS AND SERVICES | | | | | | |
| Hawaii----- | 106, 500 | 106, 500 | ² 124, 500 | 120, 000 | +13, 500 | —4, 500 |
| Salaries of judges----- | 5, 095, 000 | 5, 095, 000 | 5, 138, 125 | 5, 120, 000 | +25, 000 | —18, 125 |
| Salaries of clerks----- | 4, 470, 000 | 4, 470, 000 | 4, 614, 000 | 4, 520, 000 | +50, 000 | —94, 000 |
| Probation system----- | 2, 145, 000 | 2, 145, 000 | 2, 198, 700 | 2, 180, 000 | +35, 000 | —18, 700 |
| Salaries of criers----- | 520, 000 | 520, 000 | 542, 300 | 542, 300 | +22, 300 | ----- |
| Fees of commissioners----- | 475, 000 | 475, 000 | 543, 000 | 543, 000 | +68, 000 | ----- |
| Fees of jurors----- | 2, 900, 000 | 2, 900, 000 | 2, 900, 000 | 2, 800, 000 | —100, 000 | —100, 000 |
| Miscellaneous salaries----- | 2, 600, 000 | 2, 600, 000 | 2, 682, 700 | 2, 670, 000 | +70, 000 | —12, 700 |
| Miscellaneous expenses----- | 675, 000 | 675, 000 | 795, 800 | 750, 000 | +75, 000 | —45, 800 |
| Travel expenses----- | 725, 000 | 725, 000 | 725, 000 | 715, 000 | —10, 000 | —10, 000 |

| | | | | | | |
|---|------------------|------------------|------------------|------------------|----------------|----------------|
| Salaries of court reporters----- | 972, 000 | 972, 000 | 988, 200 | 988, 200 | +16, 200 | ----- |
| Administrative Office, salaries and expenses----- | 520, 000 | 520, 000 | 537, 900 | 535, 000 | +15, 000 | -2, 900 |
| Repairs and improvements, District Court of the United States for the District of Columbia----- | 7, 100 | 7, 100 | 15, 600 | 7, 100 | ----- | -8, 500 |
| Repairs and improvements, United States Court of Appeals for the District of Columbia----- | 6, 200 | 6, 200 | 3, 700 | 3, 700 | -2, 500 | ----- |
| Referees, special account: | | | | | | |
| Salaries----- | 879, 000 | 879, 000 | 879, 000 | 879, 000 | ----- | ----- |
| Expenses----- | 995, 000 | 995, 000 | 1, 180, 900 | 1, 090, 000 | +95, 000 | -90, 900 |
| Total, other courts and services-- | 23, 090, 800 | 23, 090, 800 | 23, 869, 425 | 23, 463, 300 | +372, 500 | -406, 125 |
| Total, title IV, the Judiciary--- | 25, 503, 665 | 25, 503, 665 | 26, 489, 740 | 25, 918, 115 | +414, 450 | -571, 625 |
| Grand total appropriations titles I, II, III, and IV Departments of State, Justice, Commerce, and the Judiciary-- | 1, 178, 554, 637 | 1, 170, 847, 637 | 1, 258, 296, 141 | 1, 051, 715, 115 | -119, 132, 522 | -206, 581, 026 |

¹ Sec. 1214 not applicable to the Judiciary.

² Includes \$7,500 contained in House Doc. No. 162.

